

Message Text

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ACTION ARA-20

INFO OCT-01 ISO-00 SS-20 L-03 EB-11 IGA-02 SWF-02 AID-20

AGR-20 CIAE-00 INR-11 NSAE-00 RSC-01 NSC-07 H-03

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FM AMEMBASSY ASUNCION

TO SECSTATE WASHES PRIORITY 3065

C O N F I D E N T I A L ASUNCION 3027

FOR DEPUTY ASSISTANT SECRETARY BOWDLER FROM AMBASSADOR

E.O. 11652: ADS:10 DECLAS 1/1/75

SUBJECT: SMALL FARMER DEVELOPMENT

1. REF: STATE 157984

1. WELCOME HELP OF EXPERT TEAM TO RESTRUCTURE ALL

FARMER CREDIT LOAN AS PROPOSED IN ASSISTANT SECRETARY
KUBISCH'S CABLE. USAID DIRECTOR INFORMS ME THAT
TENTATIVE COMPOSITION OF TEAM IS EXCELLENT.

2. MEANWHILE USAID ALREADY HAS BEEN EXPLORING
VARIOUS AVENUES TO RECONSTRUCT ITS PROPOSAL. I UNDER-
STAND FROM USAID DIRECTOR THAT BASIC PROBLEM IS TO
ACHIEVE SUFFICIENT DEGREE OF CAPITALIZATIIN FOR
COOPERATIVE SYSTEM DURING PERIOD OF LOAN DISBURSEMENT
TO ACHIEVE SELF-SUFFICIENCY BY THE END OF THE PERIOD

IF COTTON AND TOBACCO CANNOT BE FINANCED, ALTERNATIVE
CREDIT DEMANDS FOR OTHER PURPOSED WOULD HAVE TO BE
FOUND, SINCE THESE TWO CROPS REPRESENT 40 PERCENT OF TOTAL
CREDIT DEMAND OF SYTEM.

3. ONE POSSIBILITY, ASSUMING CONTINUING AVAILABILITY
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OF BNF'S OWN FUNDS, IS TO UNDERTAKE COMBINED BNF/AID PACKAGE

FOR TOTAL FINANCING OF SYSTEM IN WHICH BNF PORTION (FROM BNF'S OWN RESOURCES) WOULD BE ATTRIBUTED TO CREDIT DEMAND FOR TOBACCO AND COTTON AND AID LOAN PROCEEDS ATTRIBUTED TO OTHER CROPS AND OTHER PURPOSES. OTHER PURPOSES WOULD INCLUDE PRIMARILY FINANCING OF PRODUCTION LOAN (E.G. SEWING MACHINES, ARTISANS' TOOLS) TO NONFARMER MEMBERS OF RURAL AND URBAN CREDIT UNIONS WITH AID LOAN PROCEEDS. REASON FOR THIS LATTER USAGE IS THAT REPLACEMENT OF COTTON AND TOBACCO CREDIT DEMAND BY BNF, BECAUSE OF HIGH INTEREST RATES CHARGED BY BNF, WOULD NOT CONTRIBUTE TO CAPITALIZATION OF SYSTEM, BUT WOULD COVER ONLY ITS OPERATING COSTS. INABILITY TO REPLACE VOLUME OF CREDIT DEMAND REPRESENTED BY COTTON AND TOBACCO WOULD ENTAIL MUCH LONGER PERIOD OF TIME UNTIL COOPERATIVE SYSTEM REACHED SELF-SUFFICIENCY.

4. PRIOR TO ARRIVAL OF TEAM, FOREGOING CONCEPT SHOULD BE EXPLORED ON URGENT BASIS TO DETERMINE AID REACTION TO PRINCIPLE SO THAT TEAM DURING STAY HERE CAN HELP EVALUATE FEASIBILITY. OTHER POINTS WHICH REQUIRE CLARIFICATION FOLLOW IN AIDAC SERIES.

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